

## Special Education Advisory Council

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Ms. Shari Dela Cuadra-Larsen, *liaison to the Superintendent* 

Amanda Kaahanui, Staff Susan Rocco, Staff

## SEAC

Special Education Advisory Council 919 Ala Moana Blvd., Room 101 Honolulu, HI 96814

Phone: 586-8126 Fax: 586-8129 email: spin@doh.hawaii.gov
July 19, 2016

Lance Mizumoto, Chair Hawaii State Board of Education P. O. Box 2360 Honolulu, HI 96804

RE: VII. B. Board Action on formal comment on Federal Notice of Proposed Rulemaking to amend Federal regulations to implement changes contained in ESSA – accountability and state plans

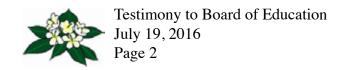
Dear Chair Mizumoto and Members of the Committee,

The Special Education Advisory Council (SEAC) appreciates the proactive and inclusive stance the Governor, the Board and the Department have taken to work toward meaningful reform of our public education system through the design and implementation of Hawaii's state plan for the Every Student Succeeds Act. We were pleased to participate in the July 9th Education Summit where we gained valuable information and shared ideas with a wide variety of stakeholders.

In light of the Department's intention to submit future detailed comments regarding the proposed regulations for ESSA, SEAC would like to reiterate our position on some of its primary concerns reflected in the June 6th memo entitled "Summary and analysis of ESSA proposed regulations for accountability and state plans."

"Super subgroups" may only supplement use of individual student subgroups.

This flexibility offered to Hawaii through its ESEA Flex Waiver may have included more special education students than NCLB in assessing school performance; however, both SEAC and the drafters of ESSA hold that super subgroups tend to mask the performance of the individual student groups within and thus reduce accountability for traditionally under performing student groups. The use of a super subgroup also suggests that students within the group have equal needs, thus suggesting a single schoolwide approach to improving the individual student performance of those in the subgroup is adequate;



which is not the case. To improve accountability, SEAC strongly supports ESSA's requirement to report the performance of subgroups, including special education students, separately, and to hold schools accountability for reducing the achievement gap between under performing subgroups and the collective performance of the total student population.

To improve accountability for these subgroups SEAC continues to recommend that Hawaii lower its minimum number of students for accountability purposes (the "n" size) to 10 students. 29 states to date have chosen to utilize "n" sizes between 5 and 25 students, and as a result, more students with disabilities have been identified for targeted interventions. Additionally, the Office of Special Education and Rehabilitative Services recently cited an "n" size of 10 for accountability purposes in determining whether students with disabilities within racial and ethnic groups are disciplined more than the norm.

SEAs must classify schools for Targeted Support and Improvement if they have one or more subgroups performing at or below the overall performance of the lowest 5% of schools. In its comments the Department acknowledges that a large number of schools "have at least one subgroup of students whose performance is below the overall performance of even our most challenged schools", and under the ESSA proposed guidelines would be identified as needing Targeted Support and Improvement (TSI). SEAC acknowledges the challenges facing the Department in simultaneously addressing the needs of a large percentage of schools. However, by identifying schools for TSI under ESSA, they are then eligible to receive the additional supports and evidence based interventions to improve student achievement.

Thank you for this important opportunity to provide testimony. As usual SEAC stands ready to collaborate with the Board and the Department in addressing the needs of students with disabilities and the educators who support them. If you have any questions, please feel free to contact me.

Respectfully,

Martha Guinan

July 17, 2016

To: Board of Education Members

Vanessa Ott

re: Lack of Sound Policies, Procedures, and Transparency in DOE Investigations is NOT Best Business Practice

**7/19/16 HR Agenda IV.A. -** Quarterly Update on pending cases of Department of Education employees on DDL or LPI

7/19/16 GBM Agenda IV.A. – HR Committee Report

## Aloha BOE MEMBERS,

I am asking the Board of Education to establish better policies regarding employee investigations, and set expectations that the DOE create investigation guidelines by October 31, 2016 that are fair, honest, responsible, and available to all stakeholders online.

For years I have been asking the Board of Education to establish a policy that would require the Department of Education to make all non-confidential DOE information regarding its procedures and regulations available to the public online. This is the only way to provide openness, transparency and accountability. I do not understand why the Board of Education will not make such a policy. I would like an answer to this question: Why won't the BOE set a policy that requires public access to all DOE procedures, memos of understanding, regulations, and all non-confidential DOE information?

In the absence of any sound reasoning, I have begun to develop the following theory about why the DOE wants to keep this information a secret – hidden from public purview. In many cases the procedures and regulations are in such a deplorable state that the powers that be don't want the public to know how inadequate and unprofessional these documents are. The DOE doesn't want to be held accountable for establishing and implementing best business practices. Why? I could speculate, but none of it is positive.

For example, In February of this year I asked the DOE for a copy of the Department of Education policies and procedures related to employee investigations, DDL (Department Directed Leave), and LPI (Leave Pending Investigation). See <u>ATTACHMENT A</u>: CORRESPONDENCE REQUESTING INVESTIGATION PROCEDURES.

## WHAT DOE PROCEDURES FOR INVESTIGATIONS LOOK LIKE

In the attachment 2<sup>nd</sup> NTR Ott 3.8.16.pdf that I received from the DOE on 3/8/16 you will see that one of the DOE's justifications for keeping investigation procedures a secret is that, "Disclosure of how the DOE conducts investigations may frustrate its ability to conduct investigations in the future." That reasoning is absurd. That is equivalent to saying that the public is not entitled to know the laws

and legal procedures by which citizens are legally investigated and prosecuted because it might frustrate law enforcement's ability to conduct investigations.

This kind of attitude produces a secret police state in which one group of people does not have access to the same information as the group that holds power over them. It is no wonder that workplace bullying and a culture of fear permeate the DOE. Much of that comes from how the DOE conducts investigations and disclosure of how investigations are done would not frustrate the DOE's ability to conduct fair and ethical investigations. Disclosure of how the DOE conducts investigations would frustrate only the DOE's ability to railroad and harass employees unreasonably. Sometimes, investigations are used to bully subordinates. I wonder how often that is the case.

## **BEST PRACTICES LACKING IN DOE INVESTIGATIONS**

One of the first steps in any investigation should be to have a conversation with the employee. That's apparently not a DOE requirement. I'd like to know how many DDLs and LPIs were initiated without talking to the employee first. How many people got a slip of paper or an email or a phone call saying don't back to work until further notice, you're under investigation.

During that pre-DDL/pre-LPI conversation, it should be determined if keeping the employee working truly is a threat to students and others on the job. What are the criteria for making that determination? Apparently, the DOE has no guidelines. I do not trust that all these employees on paid leave are a danger to students or the DOE and not able to return to work for months on end because I know first *and* second hand what is going on. People talk to me, and I lived through several bogus investigations. With a lack of firm guidelines, checks and balances, there is great opportunity of abuse, and it happens.

The one and only concrete procedure I was able to get from the DOE was the template letter on the last page of APPENDIX A. This is the letter an employee placed on DDL or LPI receives. This is about the only written procedure a CAS and a Principal have for how to proceed with an investigation. I am able to share this template with you only because I knew it existed, and I took the extra step of asking for it when it was not included in my first request for procedures. No one should have to dig for procedural information. No one should have to file freedom of information act requests to get government agency procedural information. In this day in age, this kind of procedural information should freely be available online so any employee, employee's relative or friend can find it. You want students to learn and pedagogues to teach, good citizenship, how to use a computer, openness, honesty, etc.? Then, the DOE should be the best practice model of this. As of today, it is a model of secrecy, hidden agendas, unprofessionalism, and bullying.

This paragraph from the investigation template letter is a perfect example of workplace bullying:

To preserve the integrity of the investigative process, you are encouraged not to speak with anyone concerning the case. Please be advised that the Department of Education strictly prohibits any form of retaliation, and if this provision is not adhered to, it may mean an additional investigation of that matter.

<sup>&</sup>lt;sup>1</sup> https://en.wikipedia.org/wiki/Workplace\_bullying

Once an employee is placed under investigation, they are "encouraged" not to speak with anyone. "encourage" means if you choose to ignore the suggested method, you run the risk of being further investigated for insubordination. In effect, "Encouraged" means "Don't do it." Employees placed under investigation are effectively denied due process rights and at the very least, encouraged to not exercise them. Employees under investigation are not allowed to talk to witnesses for months on end about the issue. They are not allowed to garner support from others who have knowledge of the situation because they can't talk to anyone. Potential supporters are instructed to not talk either. It is a repressive regime that isolates and silences people instead of openly seeking the truth. This is done under the guise of the integrity of the investigation, but to not allow the employee to speak about what is going on is the opposite of integrity.

Refer to the list of "Tactics" in the Wikipedia.org description of workplace bullying referenced earlier. Here are four that apply to the practice of "encouraging" employees to not talk to others:

## **Tactics**

Research by the Workplace Bullying Institute, suggests that the following are the 25 most common workplace bullying tactics:

- 4. Used the "silent treatment" to "ice out" and separate from others (64 percent).
- 9. Started, or failed to stop, destructive rumors or gossip about the person (56 percent).
- 11. Singled out and isolated one person from other coworkers, either socially or physically (54 percent).
- 22. Launched a baseless campaign to oust the person; effort not stopped by the employer (43 percent).

## **BEST BUSINESS PRACTICE**

Any responsible business manager will want to avoid the expense putting an employee on paid leave. In the DOE, however, a CAS is not held responsible for the costs incurred. The funds for employee pay and wages for the employee's replacement come out of the general fund. The quarterly reports from the DOE about pending DDL and LPI cases lack a crucial piece of information. What is the complex area for each of these cases? I'd like to know if there are areas of the DOE where more expensive investigations are initiated than others. The Complex Area Superintendents need to be held responsible for preventing costly investigations when at all possible, and clearing cases in a timely manner. Without this data added to the quarterly reports, there is no accountability, and there is no way to identify and troubleshoot recurring problems.

Looking at the quarterly report provided for today's meeting we see that 65% of the investigations concern "Inappropriate conduct toward students." When a business sees such a significant pattern, a closer inspection is warranted. Why are there so many problems like this? What can be done to avoid them? I would venture to guess, based on my knowledge of how things work in the DOE, is that a large number of these investigations involve a student who is a known discipline problem, and the administration that did nothing to support the employee in solving the student discipline problem. Thus, the local administration bears some responsibility for what happened, but since they are leading the investigation, will never admit their own culpability.

At that is a major flaw in the investigation process, especially where student discipline problems that exploded in one way or another. The people in charge of investigating issues related to inappropriate conduct toward students cannot have any vested interest in the outcome other than finding out the truth. The investigators cannot be the local school administration in these cases, and yet they are. They have a vested interested in silencing the employee and blaming the employee.

## **CONCLUDING REQUESTS**

The Board of Education has the power to fix this problem. Therefore I respectfully request that the BOE take the following actions.

1. I ask that the Board modify <u>POLICY 304.3 - OPEN COMMUNICATION</u><sup>2</sup> to read as follows (added text underlined).

Excepting certain personnel matters, and those collective bargaining matters proscribed by law or union-management agreement, there shall be free and open communication of all programs and information to the public, directly and through the media. Such communication shall also be developed between and among individual schools, complex areas, state offices and all personnel in the Department of Education.

All DOE regulations, operating procedures, program information, professional development content, memos of understanding, and other non-confidential information will be made available to all education stakeholders via the Department of Education's public web site.

- 2. DOE reports to the BOE regarding pending DDL and LPI investigations will, henceforth, include a "Complex Area" field for each record.
- 3. The DOE must create investigation guidelines by October 31, 2016 that are fair, honest, responsible, and available to all stakeholders online.

Mahalo for your consideration,

Vanessa Ott

vanessa Ott

attachment (1): ATTACHMENT A: CORRESPONDENCE REQUESTING INVESTIGATION PROCEDURES

<sup>&</sup>lt;sup>2</sup> http://www.hawaiiboe.net/Docs/304/304.3%20v.1.pdf

## **ATTACHMENT A:**

## CORRESPONDENCE REQUESTING INVESTIGATION PROCEDURES

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## 2/16/16 - Ott to DOE (Krieg): Request DOE Investigation Procedures

From: Vanessa Ott <msvott@gmail.com> Date: Tue, Feb 16, 2016 at 10:17 AM

Subject: Request to Access Government Record

To: Barbara\_Krieg@notes.k12.hi.us

Please see my attached request for a government record.

Mahalo,

Vanessa Ott 808-854-1018

attachment: OIP\_RequestRecords\_InvestigationProcedures.pdf

DATE	E: Fe	bruary 16, 2016				
TO:	Sta	te of Hawai'i Departme	ent of Education	Assistant Su	perintendent l	Barbara Krieg
FROM	VI.	nessa Ott				
	Name	email: msvott(	gmail.com	USPS:	2825 S. King	St., #2901
	Cont	set Information phone: 808-85	4-1018		Honolulu, HI	96826
allow unable	the agency to c e to contact you	of required to provide any point of the provide and provide and the provide fax number, mailing addresses.	st. The processing of e any information th	of this request at will allow t	may be stopped i	if the agency is
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## 2/26/16 -DOE (Takaki): Attached are all records responsive to your request

From: <Justin\_Takaki/SUPT/HIDOE@notes.k12.hi.us>

Date: Fri, Feb 26, 2016 at 4:04 PM

Subject: HRS 92F Request To: msvott@gmail.com

Ms. Vanessa Ott,

I am writing you this e-mail regarding your request for records. Please find attached a notice signed by Deputy Superintendent Stephen Schatz along with all records found to be responsive to your request.

Thank you,

Justin Takaki Hawaii State Department of Education Office of the Superintendent

attachments: NTR Ott 2.26.16.pdf

DDL Records for Ott.zip (containing one file: DDL Records for Ott.pdf)
LPI Records for Ott.zip (containing one file: LPI Records for Ott.pdf)

**Excerpts** 

	1	NOTICE TO REQUE	STER
ro:	Vanessa Ott	0/=	
FROM:	HI Dept. of Edu., I (Agency/name & teleph	Deputy Superintendent Stephen Stone number of contact person at agency	Schatz, Contact Justin Takaki 586-3232
DATE REC	QUEST RECEIVED: 2	2/16/16	
DATE OF	THIS NOTICE: 2	/26/16	
JOVERNM	IENT RECORDS YOU	REQUESTED (attach copy of reque	st or provide brief description below):
		tion policies and procedures rela d LPI (Leave Pending Investigat	ted to employee investigations, DDL ion)
NOTICE IS	PROVIDED TO YOU	THAT YOUR REQUEST:	
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Leaves of Absence - Special Short-Term Leaves With Pay (continued)

## J. Pre-Induction Physical Examination Leave

An employee is eligible for leave with pay to undergo physicial examination prior to induction into the armed forces.

## K. Department-Directed Medical Reexamination

When a medical reexamination is directed by the Department, the employee concerned shall be granted leave with pay for the period involved.

## L. Department-Directed Leave

The immediate supervisor may, in the best interest of the students or for the good of the Department, immediately relieve an employee by placing that employee on leave with pay for a period not to exceed 10 working days. Further leave may be authorized by the Superintendent.

### M. Family Leave

An employee may be granted family leave due to the birth of an employee's child, adoption of a child, or for care of an employee's immediate family member with a serious health condition which is defined as an acute, traumatic, or life-threatening illness; injury; or impairment which involves treatment or supervision by a health care provider. The employee is entitled to four (4) weeks (equivalent to 20 workdays) of leave taken consecutively or intermittently during the school year. Family leave is not cumulative from year to year. Employees may use accumulated sick leave or vacation leave or a combination of these leaves for this requested leave with pay. Family leave without pay may also be requested by using existing leave without pay procedures provided for in Procedure #5401.1.

Revised 9/1/70; Amended 1/73; Amended 10/74; Amended 11/92 5400-74 PROCEDURE: IMPOSING DEPARTMENT-DIRECTED LEAVE WITH PAY

REFERENCE: REGULATION \$5411

FORM : PERSONNEL FORM 400a (REQUEST FOR LEAVE OF ABSENCE)

### RESPONSIBILITIES:

## 1. IMMEDIATE SUPERVISOR

- a. After observation and/or obtaining sufficient evidence warranting this type of action, makes recommendation to district superintendent/ assistant superintendent.
- b. After receiving verbal approval from district superintendent/assistant superintendent, confers with and places employee on leave of absence with pay for a period not exceeding ten working days. Completes request for leave form for the employee and distributes as directed on the form.
- c. Insures that the employee understands the conditions of the leave which may include activities other than just remaining off the job.
- d. If it is necessary to require a medical examination, follows Procedure #5100.2.
- 2. DISTRICT SUPERINTENDENT/ASSISTANT SUPERINTENDENT
  - a. Acts on recommendation of immediate supervisor.
  - b. Informs Office of Personnel Services of action taken.
  - c. Processes leave form.
- 3. OFFICE OF PERSONNEL SERVICES

Processes leave with pay.

Adopted 9/1/70; Amended 1/73; Amended 10/74; Amended 6/86

## LPI Records for Ott.pdf

Note that this is how the DOE delivered the documentation – sideways. The reader has to turn the computer monitor on its side to read it. absence without pay pending investigation subject to the following:

a. The Union and the Employee who is placed on the leave without pay pending an investigation shall be given written notice within forty-eight (48) hours after such action is taken. The written notice shall provide an explanation, including available facts, on why the Employee's presence at the work site is deemed by the Employer to be detrimental to Whenever an investigation of charges against an Employee is pending and the Employee's presence at the work site is deemed by the Employer to be detrimental to the proper conduct of the investigation or the operations of the work place, the Employee may be placed on a leave of Leave Pending Investigation of Charges

the proper conduct of the investigation or the operations of the work place and the effective date of the leave of absence without pay pending an investigation.

 The period of leave of stissance without pay pending an investigation shall be for such length of time as may be necessary to conclude the investigation.
 but not exceeding thirty (30) days. In the event the investigation exceeds

provided in subparagraph K 2

thirty (30) days, the appointing authority may exercise its options

- c. If the Employee who has been placed on leave of absence without pay pending investigation is cleared of all charges or if the charges are dropped or not substantiated, the Employee shall be reinstated without loss of pay and all rights and benefits will be restored as though the Employee had not been on leave of absence without pay pending an investigation.
- d. Disciplinary or discharge action resulting from an investigation of charges.
- 1) In the event a suspension is warrented, the Employer may consider any portion of the period of the leave of absence without pay pending an investigation towards fulfilling, in whole or in part, the disciplinary action considered appropriate by the Employer. The Employee shall be reinstated without loss of pay and benefits for any portion of the period of the leave of absence without pay which has not been considered towards fulfilling the disciplinary action.
- 2) In the event a discharge is warranted, the Employee shall not be granted any back pay or restored with any rights and benefits for the period of the leave of absence without pay pending an investigation.
- Notwithstanding the foregoing, whenever an investigation of charges against an Employee is pending, the Employer shall have the discretion to:
- retain the Employee in active duty status;
- b. place the Employee on leave of absence with pay;
- return the Employee to active duty status from Itave without pay pending an investigation; or,

 d. reassign the Employee to another work unit or area and in the same or different capacity.

The action shall be for the length of time as may be necessary to conclude the investigation.

# ARTICLE 43 - LEAVE FOR INDUSTRIAL INJURY

- Statutes, as amended or any benefits awarded the Employee under Part III of compensation allowed the Employee under Chapter 396, Hawai'i Revised that any salary paid under this section shall be applied on account of any salary, as though the Employee did not sustain an industrial injury. The disability from work at sixty percent (60%) of the Employee's regular monthly Employee's disability and thereafter during the period of the Employee's total continued on the payroll of the Employee's respective department at the 386, Hawai'i Revised Statutes, as amended, provided Employee shall be entitled to all rights and remedies allowed under Chapter Employee's full regular monthly salary during the first four (4) months of the socidental injury leave unless suspended or dismissed for cause, and performance of the Employee's duty, the Employee shall be placed on of reprising to be a class exposed to unusually hazardous conditions, receives Chapter 88, Hawai'i Ravised Statutes, as amended. personal injury arising out of the unusually hazardous conditions and in the hazardous conditions, or who is a member of a class recognized by the action Whenever an Employee who is temporarily exposed to unusually
- B. No accidental injury leave shall be granted for an injury incurred by an Employee by the Employee's withit intention to injure oneself or another or by the Employee's intoxication.

## ARTICLE 44 - MILITARY LEAVE

- A. Military Leave With Pay
- 1. Employees whose appointment is for six (6) months or more shall, while on active duty or during periods of camps of instruction or field metneuvers as members of the Hawai' I national guard, air national guard, naval militia, organized reserves, including the officers' reserve corps and the enlisted reserve corps, under call of the President of the United States or the governor of the State, be placed on leave with pay status for a period not exceeding fifteen (15) working days in any calendar year, except as provided in subparagraph A.2. No such person shall be subjected by any person, directly or indirectly, by reason of absence to arry loss or dimunition of vacation or holiday privileges or be projudiced by reason of the absence with reference to promotion or continuance of employment or reemployment.

- Tolleting: Getting to and from the toilet, getting on and off the toilet, and associated personal hygiene.
- Eating: All major tasks of getting food into the body
- Bething: Getting into or out of a tub or shower and/or otherwise washing the parts of the body.
- Continence: Controlling one's bladder and bowel functions
- H. Return Rights from a Leave Without Pay. Except as specifically provided otherwise in this Article, an Employee granted leave without pay under this Article shall, upon condition of showing to the satisfaction of the appointing authority that the Employee has fulfilled the purpose of the leave, shall have the following rights:
- A regular Employee, upon expiration of the leave shall be reinstated to the Employee's former position; provided, that if such position has been abolished during the period of such leave, the provisions of Article 9, Reduction-in-Force shall be applicable.
- A non-regular Employee, upon expiration of the leave shall have reinstatement rights to the Employee's former position, provided that the status and function of the position remained the same in the Employee's absence. In the event that the Employee cannot be reinstated, the Employee shall be terminated.
- 3. Failure of an Employee to return to duty at the expiration of the leave shall be deemed a resignation; provided that if within fifteen (15) days of the expiration of the leave, the Employee furnishes satisfactory reasons to the appointing authority as to why the Employee was unable to return immediately after the expiration of the leave, the Employee shall be entitled to such rights as the Employee had at the expiration of the leave. In the event the appointing authority does not accept the reasons, the issue of the reasonableness of the reasons shall be subject to the provisions of Article 11, Grievance Procedure.
- Other Rights and Conditions.
- A regular Employee on an approved leave of absence shall be eligible during the period on such leave for promotional examinations and status of promotional eligible lists under the same conditions as though in active service.
- An Employee who accepts employment, either in another position under civil service or in conflict with the purpose of the leave during the leave

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of absence, shall be deemed to have resigned from the Employee's position from which the leave was granted, effective the date of the appointment to the other position.

- J. Unauthorized Leeve. Any absence from work which does not meet the requirements for an authorized leave, with or without pay, shall be charged as unauthorized absence from work. Any period of unauthorized absence from work shall not be considered as service rendered.
- Leave Pending Investigation of Charges
- Whenever an investigation of charges against an Employee is pending and the Employee's presence at the work site is deemed by the Employer to be detrimental to the proper conduct of the investigation or the operations of the work place, the Employee may be placed on a leave of absence without pay pending investigation subject to the following:
- a. The Union and the Employee who is placed on the leave without pay pending an investigation shall be given written notice within forty-eight (48) hours after such action is taken. The written notice shall provide an explanation, including available facts, on why the Employee's presence at the work site is deemed by the Employer to be detrimental to the proper conduct of the investigation or the operations of the work place and the effective date of the leave of absence without pay pending an investigation.
- b. The period of leave of absence without pay pending an investigation shall be for such length of time as may be necessary to conclude the investigation, but not exceeding thiny (30) days. In the event the investigation exceeds thirty (30) days, the appointing authority may exercise its options provided in subparagraph K.2.
- c. If the Employee who has been placed on leave of absence without pay pending investigation is cleared of all charges or if the charges are dropped or not substantiated, the Employee shall be reinstated without loss of pay and all rights and benefits will be restored as though the Employee had not been on leave of absence without pay pending an investigation.
- Disciplinary or Discharge Action Resulting From an Investigation of Charges.
- In the event a suspension is warranted, the Employer may consider any portion of the period of the leave of absence without pay pending an investigation towards fulfilling, in whole or in part, the disciplinary action considered appropriate by the

Employer. The Employee shall be reinstated without loss of pay and benefits for any portion of the period of the leave of absence without pay which has not been considered towards fulfilling the disciplinary action.

- In the event a discharge is warranted, the Employee shall not be granted any back pay or restored with any rights and benefits for the period of the leave of absence without pay pending an investigation.
- Notwithstanding the foregoing, whenever an investigation of charges against an Employee is pending, the Employer shall have the discretion to:
- retain the Employee in active duty status;
- place the Employee on leave of absence with pay.
- return the Employee to active duty status from leave without pay pending an investigation; or,
- d. reassign the Employee to another work unit or area and in the same or different capacity.

The action shall be for the length of time as may be necessary to conclude the investigation.

# ARTICLE 41 - LEAVE FOR INDUSTRIAL INJURY

of the Employee's regular monthly salary, as though the Employee did not continued on the payroll of the respective department at the Employee's full provided that any salary paid under this section shall be applied on account of sustain an industrial injury. The Employee shall be entitled to all rights and thereafter during the period of total disability from work at sixty percent (60%) personal injury arising out of the unusually hazardous conditions and in the of reprioring to be a class exposed to unusually hazardous conditions, receives Chapter 88, Hawai'i Revised Statutes, as amended Statutes, as amended, or any benefits awarded the Employee under Part III of any compensation allowed the Employee under Chapter 386, Hawai'i Revised remedies allowed under Chapter 386, Hawai'i Revised Statutes, as amended regular monthly salary during the first four (4) months of disability and accidental injury leave unless suspended or dismissed for cause, and performance of the Employee's duty, the Employee shall be placed on hazardous conditions, or who is a member of a class recognized by the action Whenever an Employee who is temporarily exposed to unusually

> B. No accidental injury leave shall be granted for an injury incurred by an Employee's the Employee's willful intention to injure onesalf or another or by the Employee's intoxication.

## ARTICLE 42 - MILITARY LEAVE

## Military Leave With Pay

- Employees whose appointment is for six (6) months or more shall, white on active duty or during periods of camps of instruction or field maneuvers as members of the Hawai' national guard, air national guard, nave milita, organized reserves, including the officers' reserve corps and the enfisted reserve corps, under call of the President of the United States or the governor of the State, be placed on leave with pay status for a period not exceeding fifteen (15) working days in any calendar year, except as provided in subparagraph A.2. No such person shall be subjected by any person, directly or indirectly, by reason of absence to any loss or diminution of vacation or holiday privileges or be prejudiced by reason of the absence with reference to promotion or continuance of employment or reemployment.
- 2. If an Employee is called to active duty or required to report for camp training or field manisturers by official military orders a second time within a calendar year, the Employee may elect to use up to fifteen (15) working days of the succeeding calendar year, provided that the Employee's entitlement to the working days advanced shall be canceled from the succeeding calendar year, and the Employee who is advanced leave shall be required to reimburse the Employer an amount equivalent to the days advanced in the event the Employee leaves government employment prior to completion of a year's service in the succeeding year from which leave was advanced, except in the case of death of the Employee.

# B. Military Leave Without Pay.

- Employees shall be entitled to military leave without pay for service in the United States Armed Forces.
- The duration of military leave without pey shall not exceed five (5) years provided that Employees whose period of employment is less than five (5) years, the military leave without pay shall not exceed the specified period of employment.
- Upon conclusion of the military leave without pay, Employees shall have reemployment rights in accordance with Chapter 43 of Title 38 of the United States Code.
- Replacements for Employees on Military Leave Without Pay.

Except as specifically provided otherwise in this Article, Employees granted leaves without pay under this Article shall, upon condition of showing to the satisfaction of the appointing authority that the Employee has fulfilled the purpose of the leave, shall have the following rights:

- A regular Employee, upon expiration of the leave shall be reinstated to the Employee's former position; provided, that if such position has been abolished during the period of such leave, the provisions of Article 9, Layoff shall be applicable.
- 2. A non-regular Employee, upon explication of the leave shall have reinstatement rights to the Employee's former position, provided that the status and function of the position remained the same in the Employee's absence. In the event that the Employee cannot be reinstated, the Employee shall be terminated.
- 3. Failure of an Employee to return to duty at the expiration of the leave shall be deemed a resignation, provided that if within filters days of the expiration of the leave, the Employee furnishes satisfactory reasons to the appointing authority as to why the Employee was unable to return immediately stitler the expiration of the leave, the Employee shall be entitled to such rights as the Employee had at the expiration of the leave. In the event the appointing suthority does not accord the reasons the issue of the reasonableness of the reasons shall be subject to the provisions of Article 11, Grievance Procedure.
- Other Rights and Conditions.
- A regular Employee on an approved leave of absence shall be eligible during the period on such leave for promotional examinations and stallus of promotional eligible lists under the same conditions as though in active service.
- An Employee who accepts employment, either in another position under civil service or in conflict with the purpose of the leave during the leave of absence, shall be deemed to have resigned from the Employee's position from which the leave was granted, effective the date of the appointment to the other position.
- Unauthorized Leave.

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Any absence from work which does not meet the requirements for an authorized leave, with or without pay, shall be charged as unsulfindized absence from work. Any period of unauthorized absence from work shall not be considered as service randered.

Leave Pending Investigation of Charges

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- Whenever an investigation of charges against an Employee is pending and the Employee's presence at the work site is deemed by the Employer to be derimental to the proper conduct of the investigation or the operations of the work place, the Employee may be placed on a leave of absence without pay pending investigation subject to the following:
- a. The Union and the Employee who is placed on the leave without pay pending an investigation shall be given written notice within forty-eight hours after such section is taken. The written notice shall provide an explanation, including available facts, on why the Employee's presence at the work site is deemed by the Employee's be detrimental to the proper conduct of the investigation or the operations of the work place and the effective date of the leave of absence without pay pending an investigation.
- b. The period of leave of absence without pay pending an investigation shall be for such length of time as may be necessary to conclude the investigation, but not exceeding thirty days. In the event the investigation exceeds thirty days, the appointing authority may exercise its options provided in subperagraph K2.
- c. If the Employee who has been placed on leave of absence without pay pending investigation is cleared of all chappes or if the charges are dropped or not substantiated, the Employee shall be reinstated without loss of pay and all rights and benefits will be restored as though the Employee had not bean on leave of absence without pay pending an investigation.
- Disciplinary or discharge action resulting from an investigation of charges.
- 1) In the event a suspension is warranted, the Employer may consider any portion of the period of the leave of absence without pay pending an investigation towards fulfilling, in whole or in part, the deciplinary action considered appropriate by the Employer. The Employee shall be reinstated without loss of pay and benefits for any portion of the period of the leave of absence without pay which has not been considered towards fulfilling the disciplinary action.
- 2) In the event a discharge is warranted, the Employee shall not be granted any back pay or restored with any rights and benefits for the period of the leave of absence without pay pending an investigation.

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- Notwithstanding the foregoing, whenever an investigation of charges against an Employee is pending, the Employer shall have the discretion to:
- DI. retain the Employee in active duty status;
- g place the Employee on leave of absence with pay,
- pay pending an investigation; or return the Employee to active duty status from leave without
- the same or different capacity reassign the Employee to another work unit or area and in

condude the investigation. The action shall be for the length of time as may be necessary to

# ARTICLE 41 - LEAVE FOR INDUSTRIAL INJURY

- provided that any salary paid under this section shall be applied on account of any compensation allowed the Employee under Chapter 386. Hawai'i Revised Statutes, as amended or any benefits awarded the Employee under Part III of Statutes. of the Employee's regular monthly salary, as though the Employee did not sustain an industrial injury. An Employee shall be entitled to all rights and remedies allowed under Chapter 386, Hawai'i Revised Statutes, as amended. continued on the payroll of the respective department at the Employee's full regular monthly salary during the first four (4) months of disability and of repricing to be a class exposed to unusually hazardous conditions, receives personal injury arising out of the unusually hazardous conditions and in the Chapter 88, Hawai'i Revised Statutes, as amended thereafter during the period of total disability from work at sixty percent (60%) accidental injury leave unless suspended or dismissed for cause, and performance of the Employee's duty, the Employee shall be placed on hazardous conditions or who is a member of a class recognized by the action Whenever an Employee who is temporarily exposed to unusually
- B. No accidental injury leave shall be granted for an injury incurred by an Employee by the Employee's willful intention to injure oneself or another or by the Employee's intoxication.

## ARTICLE 42 - MILITARY LEAVE

- Military Leave With Pay
- white on active duty or during periods of camps of instruction or field maneuvers as members of the Hawai'i national guard, air national guard, Employees whose appointment is for six (6) months or more shall

promotion or continuance of employment or reemployment subparagraph A.2. No such person shall be subjected by any person, directly or indirectly, by reason of absence to any loss or diminution of vacation or navel militia, organized reserves, including the officers' reserve corps and the entisted reserve corps, under call of the President of the United States or the holiday privileges or be prejudiced by reason of the absence with reference to exceeding filteen (15) working days in any calendar year, except as provided in governor of the State, be placed on leave with pay status for a pariod not

a calendar year, the Employee may elect to use up to fifteen (15) working days of the succeeding calendar year; provided that the Employee's entitlement to the working days advanced shall be canceled from the succeeding calendar year, and the Employee shall so agree in writing. The Employee who is employment prior to completion of a year's service in the succeeding year from which leave was advanced, except in the case of death of the Employee. equivalent to the days advanced in the event the Employee leaves government advanced leave shall be required to reimburse the Employer an amount camp training or field maneuvers by official military orders a second time within If an Employee is called to active duty or required to report for

## Military Leave Without Pay

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- pay for service in the United States Armed Forces: The following Employees shall be entitled to military leave without
- Employees serving initial probational appointments
- appointments ø Regular Employees serving permanent or new probational
- Regular Employees serving temporary appointments and who have not forfeited their rights to the position in which they last held permanent appointment
- appointments. 9 Exempt Employees serving other than temporary
- than five (5) years. The duration of the military leave without pay shall be for no more
- Upon conclusion of the military leave without pay, Employens shall have reemployment rights in accordance with Chapter 43 of Title 38 of the United States Code.
- Replacements for Employees on military leave without pay.

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- 3. Failure of an Employee to return to duty at the expiration of the Employee's leave shall be deemed a resignation; provided that if within fitteen (15) days of the expiration of the leave, the Employee furnishes satisfactory reasons to the appointing authority as to why the Employee was unable to return immediately after the expiration of the leave, the Employee shall be entitled to euch rights as the Employee had at the expiration of the leave. In the expent the appointing authority does not accept the reasons, the issue of the reasonsteleness of the reasons shall be subject to the provisions of Article 11, Grievance Procedure.
- Other Rights and Conditions.
- A regular Employee on an approved leave of absence shall be eligible during the period on such leave for promotional examinations and status of promotional eligible lists under the same conditions as though in active service.
- 2. An Employee who accepts employment, either in another position under chil service or in conflict with the purpose of the Employee's leave during the leave of absence, shall be deemed to have resigned from the Employee's position from which the leave was granted, effective the date of the appointment to the other position.
- J. Unaufhorized Leave. Any absence from work, which does not meet the requirements for an authorized leave, with or without pay, shall be charged as unauthorized absence from work. Any period of unauthorized absence from work shall not be considered as service rendered.
- Leave Pending Investigation of Charges.
- Whenever an Investigation of charges against an Employee is pending and the Employee's presence at the work site is deemed by the Employer to be detrimental to the proper conduct of the investigation or the operations of the work piace, the Employee may be placed on a leave of streence without pay pending investigation subject to the following:
- a. The Union and the Employee who is placed on the leave without pay pending an investigation shall be given written notice within forty-eight (48) hours after such action as taken. The written notice shall provide an explanation, including available facits, or why the Employee's presence at the work site is deemed by the Employer to be derimental to the proper conduct of the investigation or the operations of the work place and the effective date of the leave of absence without pay ponding an investigation.

- b. The period of leave of absence without pay pending an investigation shall be for such length of time as may be necessary to conclude the investigation, but not exceeding thiny (30) days. In the event the investigation exceeds thiny (30) days, the appointing authority may exercise its options provided in supperagraph K.2.
- c. If the Employee who has been placed on leave of absence without pay pending investigation is cleared of all charges or if the charges are dropped or not substantiated, the Employee shall be rainstaged without loss of pay and all rights and benefits will be restored as though the Employee had not been on leave of absence without pay pending an investigation.
- Disciplinary or Discharge Action Resulting from an Investigation of Charges.
- 1) In the event a suspension is warranted, the Employer may consider any portion of the period of the leave of absence without pay pending an investigation howards fullifling, in whole or in part, the disciplinary action considered appropriate by the Employee. The Employee shall be reinstanted without loss of pay and benefits for any portion of the period of the leave of absence without pay which has not been considered towards fulfilling the disciplinary action.
- 2) In the event a dischange is warranted, the Employee shall not be granted any back pay or restored with any rights and benefits for the period of the leave of absence without pay pending an investigation.
- Notwithstanding the foregoing, whenever an investigation of charges against an Employee is pending, the Employer shall have the discretion to:
- retain the Employee in active duty status;
- b. place the Employee on leave of absence with pay;
- return the Employee to active duty status from leave without pay pending an investigation; or,
- d. reassign the Employee to another work unit or area and in the same or different capacity.

The action shall be for the length of time as may be necessary to conclude the investigation.

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## UNIT 1 AGREEMENT - July 1, 2013 to June 30, 2017

11.01 f. An Employee who is discharged shall be granted an opportunity to respond to the charges prior to the effective date of discharge.

## 11.02 MEETING.

- 11,02 a. In the event that an Employee is scheduled in advance by the Employer to meet to answer questions, the Employee shall be informed of the purpose of the meeting.
- 11.02 b. When the subject of the meeting is on a job related incident and the Employee reasonably feels that disciplinary action may result from the meeting, the Employee may request that a Union representative or steward be present in the meeting.
- 11.02 c. The Employee shall be credited with work time in the event the meeting is held on non-work hours.

## SECTION 11A.LEAVE PENDING INVESTIGATION OF CHARGES.

## 11A.01 INVESTIGATION.

When an investigation of charges against an Employee is pending and the Employee's presence at the workplace is deemed to be detrimental to the conduct of the investigation or the operations of the workplace, the Employer may place the Employee on a leave of absence without pay pending investigation as follows:

- 11A.01 a. The Employee, who is placed on a leave of absence without pay pending investigation, and the Union shall be given written notice within forty-eight (48) hours after the action is taken.
- The written notice shall include the specific reason(s) for placing the Employee on leave of absence without pay pending investigation, available facts supporting the reason(s), and the effective date of the leave of absence without pay pending investigation.
- The leave of absence without pay pending investigation shall be for the length of time necessary to conclude the investigation, but not exceeding thirty (30) days, in the event the investigation exceeds thirty (30) days, the Employer may exercise its options as provided in Section 11A.02.
- 11A.91 d. After the investigation ends, the Employee who has been placed on leave of absence without pay pending investigation shall be reinstated without loss of pay and all rights and benefits will be restored as though the Employee had not been on leave of absence without pay pending investigation if the Employee is cleared by the investigation or the charge is dropped or not substantiated.

UNIT L	AGREEMENT -	July 1.	2013 to	June 30.	2017
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- In the event, the Employee is suspended the Employer may consider applying any portion of the leave of absence without pay pending investigation towards fulfilling, in whole or in part, the suspension.
- 11A.01 f. In the event the Employee is discharged, the Employee shall not be granted any back pay or restored with any rights and benefits for the leave of absence without pay pending investigation.

## 11A.02 OPTIONS.

- 11A.02 a. Whenever an investigation of charges against an Employee is pending, the Employer shall have the option to:
- 11A.02 a.1. Retain the Employee at work,
- 11A.02 a.2. Place the Employee on leave of absence with pay,
- 11A.02 a.3. Return the Employee to work from the leave without pay pending investigation, or
- 11A.02 a.4. Reassign the Employee to a temporary workplace in the same or different position.
- 11A.02 b. The decision of the Employer shall be for the length of time necessary to conclude the investigation.

## SECTION 12. LAYOFF.

12.01 All personnel actions under Section 12, shall be restricted to Employees of Bargaining Unit 1 and shall be confined to the Employer in which the layoff occurs.

## 12.02 FIRST NOTICE.

- When there is an impending layoff because of lack of work, need, or funds, the Employer shall inform the affected Employee and the Union of this in writing as soon as possible but in any case at least ninety (90) calendar days before the impending layoff will take place.
- 12.02 b. After receipt of notification, the Union may request a meeting with the Employer to discuss the Employer's reason(s) and plan(s) for layoff.

## 12.03 RETENTION POINTS.

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- 11.01 d. In the event the need to impose discipline other than an oral warning or reprimand is immediate, the Employee and the Union shall be furnished the reason(s) in writing within forty-eight (48) hours after the disciplinary action is taken.
- 11.01 e. Written notifications of disciplinary actions involving suspension and discharge shall include the following:
- 11,01e.1. Effective dates of the penalties to be imposed and
- 11.01c.2. Details of the specific reasons.
- 11.01f. An Employee who is discharged shall be granted an opportunity to respond to the charges prior to the effective date of discharge.
- 11.02 MEETING.
- 11.02 a. In the event that an Employee is scheduled in advance by the Employer to meet to answer questions, the Employee shall be informed of the purpose of the meeting.
- When the subject of the meeting is on a job related incident and the Employee reasonably feels that disciplinary action may result from the meeting, the Employee may request that a Union representative or steward be present in the meeting.
- 11.02 c. The Employee shall be credited with work time in the event the meeting is held on non-work hours.

## SECTION 11A.LEAVE PENDING INVESTIGATION OF CHARGES.

## 11A.01 INVESTIGATION.

When an investigation of charges against an Employee is pending and the Employee's presence at the workplace is deemed to be detrimental to the conduct of the investigation or the operations of the workplace, the Employer may place the Employee on a leave of absence without pay pending investigation as follows:

- 11A.01 a. The Employee, who is placed on a leave of absence without pay pending investigation, and the Union, shall be given written notice within forty-eight (48) hours after the action is taken.
- 11A.01 b. The written notice shall include the specific reason(s) for placing the Employee on leave of absence without pay pending investigation, available facts supporting the reason(s), and the effective date of the leave of absence without pay pending investigation.
- 11A.01 c. The leave of absence without pay pending investigation shall be for the length of time necessary to conclude the investigation, but not exceeding thirty (30) days. In

UNIT 10 AGRE	EEMENT - Jub	v 1. 2011	3 to June	30	2017
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the event the investigation exceeds thirty (30) days, the Employer may exercise its options as provided in Section 11A.02.

After the investigation ends, the Employee who has been placed on leave of absence without pay pending investigation shall be reinstated without loss of pay and all rights and benefits will be restored as though the Employee had not been on leave of absence without pay pending investigation if the Employee is cleared by the investigation or the charge is dropped or not substantiated.

In the event the Employee is suspended, the Employer may consider applying any portion of the leave of absence without pay pending investigation towards fulfilling, in whole or in part, the suspension.

In the event the Employee is discharged, the Employee shall not be granted any back pay or restored with any rights and benefits for the leave of absence without pay pending investigation.

## 11A.02 OPTIONS.

11A.02 a. Whenever an investigation of charges against an Employee is pending, the Employer shall have the option to:

11A.02a.1. Retain the Employee at work,

11A.02a.2. Place the Employee on leave of absence with pay,

11A.02a.3. Return the Employee to work from the leave without pay pending investigation, or

11A.02a.4. Reassign the Employee to a temporary workplace in the same or different position.

11A.02 b. The decision of the Employer shall be for the length of time necessary to conclude the investigation.

## SECTION 12. LAYOFF.

12.01 All personnel actions under Section 12 shall be restricted to Employees of Bargaining Unit 10 and shall be confined to the Employer in which the layoff occurs.

## 12.02 FIRST NOTICE.

When there is an impending layoff because of lack of work, need, or funds, the Employer shall inform the affected Employee and the Union of this in writing as soon as possible but in any case at least ninety (90) calendar days before the impending layoff will take place.

## 3/1/16 - Ott to DOE (Takaki): Something is missing, e.g. Investigation Form Letter

From: Vanessa Ott <msvott@gmail.com> Date: Tue, Mar 1, 2016 at 11:08 PM Subject: Re: HRS 92F Request

To: Justin Takaki/SUPT/HIDOE@notes.k12.hi.us

Cc: stephen\_schatz@notes.k12.hi.us

Aloha Justin,

Thank you for sending the information. However, I think something is missing. I asked for procedures and policies regarding investigations. I do believe the HR Department must have a letter template for supervisors when issuing a Notice of Investigation and instructions for how to fill out the form. Otherwise, the language in all the investigation notices would not be so similar. There also should be instructions for how to conduct an investigation, yes?

Please provide this information.

Mahalo,

Vanessa Ott

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## 3/8/16 - DOE (Takaki) to Ott:

From: <Justin\_Takaki/SUPT/HIDOE@notes.k12.hi.us>

Date: Tue, Mar 8, 2016 at 3:30 PM Subject: Re: HRS 92F Request

To: Vanessa Ott <msvott@gmail.com> Cc: stephen\_schatz@notes.k12.hi.us

Vanessa Ott,

Please find attached a notice regarding your follow up request. Please also find attached the template regarding Notice of Investigation letters. However, there are no instructions on how to fill it out. The instructions regarding conducting investigations are addressed in the attached notice.

Thank you,

Justin Takaki Hawaii State Department of Education Office of the Superintendent

attachments: 2nd NTR Ott 3.8.16.pdf Template\_Notice of Cpt and Investigation.pdf

## 2nd NTR Ott 3.8.16.pdf

		NOTICE TO REQUES	TER
TO: FROM:	Vanessa Ott HI Dept. of Edu., (Agency/name & telep	Deputy Superintendent Stephen Schone number of contact person at agency)	chatz, Contact Justin Takaki 586-3232
	QUEST RECEIVED: THIS NOTICE:	2/16/16 3/8/16 originally responded on 2/26	/16
GOVERNM	IENT RECORDS YOU	REQUESTED (attach copy of request	t or provide brief description below):
	er template for supervi	sors when issuing a Notice of Investi	igation and instructions for how to fill out
	ructions for how to cor	duct an investigation.	
NOTICE IS	PROVIDED TO YOU	THAT YOUR REQUEST:	
⊠ Canno	Agency that is belied Agency needs a furth and provide the follo	ntain the records. (HRS § 92F-3) yed to maintain records: <u>*See below</u> her description or clarification of the re wing information:	ecords requested. Please contact the agency on from records not readily retrievable.
based		Will be granted only as to ce ption provided in HRS § 92F-13 and/or y will not disclose should be described.)	§ 92F-22 and other laws cited below.
RECORDS INFORMA	OR TION WITHHELD	APPLICABLE STATUTES	AGENCY JUSTIFICATION
Draft of in	vestigation guidelines	HRS §92F-13(3)	
	are not completed. I	isclosure of how the DOE conducts in the future.	s investigations may frustrate its
*The search	did not produce any ins	tructions on how to fill out the templat	te.

	NOTICE OF COMPLAINT & INVESTIGATION
[Date]	CERTIFIED MAIL # RETURN RECEIPT REQUESTED & REGULAR MAIL
[Name of Respondent]	
[address] [city, state zip code]	
Dear [insert name]	
Re: NOTICE OF COMPI	LAINT AND INVESTIGATION
allegation(s)]. An investigatio	m you that I have received information that alleges that you [insert on has been initiated. The investigation will cover this allegation made known during the course of the investigation.
[Name & title of investigator]	has been assigned to look into the matter. [Mr. or Ms. (last name
of investigator)] will contact y	ou to schedule a meeting to provide you with an opportunity to
	at that time, you may also provide the investigator with any a would like to have considered regarding the case.
If you choose to have a union	re a right to have a union representative present during the meeting, representative present, you are responsible to contact the union to be present during the investigation interview.
arrange to have a representative	e present stating the investigation interview.
anyone concerning the case. P	e investigative process, you are encouraged not to speak with Please be advised that the Department of Education strictly on, and if this provision is not adhered to, it may mean an imatter.
Should you have any question process. The investigator will	s concerning this case, please feel free to contact me regarding the be in touch with you.
Thank you for your cooperatio	vn_
Sincerely,	
[Name of Decision Maker]	
[Title of Decision Maker]	
c: ,Co	mplex Area Superintendent
	Regional Officer
Name and title of investiga	